## UTAH SPECIAL DISTRICTS ASSOCIATION PROCUREMENT TRAINING WORKSHOP

## Comparative Analysis of Ethical/Criminal Procurement Activities Prepared by Fred W. Finlinson April 29 & 30, 2013

The difference between ethical, unethical and criminal activities related to procurement activities are defined in three legislative statutes:

- 1. Title 76 Criminal Code, Chapter 8, offenses Against the Administration of Government.
- 2. Title 67, chapter 16, Utah Public Officers' & Employees" Ethics Act.
- 3. Title 63G, Chapter 6a, Part we, Unlawful Conduct and Penalties.

Procurement Code	Ethics Act	Criminal Code
Prohibited Activities	Prohibited Activities	Prohibited Activities
To offer or receive a gratuity, to give	Improper use of inside information,	Bribe or bribery. 76-8-103.
or receive a kickback, or to obtain	use of position to secure personal	Threats to Influence. 76-8-104.
personal benefit by use of position	benefit, and accepting a job that	Receiving or soliciting a bribe. 76-8-
or inside information. 63G-6a-	would impair judgment. 67-16-4.	105.
2304.5.	Accepting a Gift/gratuity. 67-16-5.	Failure to disclose conflict of
To avoid procurement process by	Requiring a donation for approval.	interest. 76-8-105.
dividing purchase. 63G-6a-2305.	67-16-5.3.	Failure to disclose conflict of
	Offering a donation for approval.	interest. 76-8-109.
	67-16-5.6.	Official misconduct unauthorized
	Receiving compensation for	act. 76-8-201.
	approval. 67-16-6.	Official misconduct/ Inside
	Failure to disclose substantial	information. 76-8-202.
	interest. 67-16-7.	Unofficial misconduct. 76-8-203.
	Participation in transaction with	Misusing public money. 76-8-402.
	business ownership. 67-16-8.	Failure to keep or pay over public
	Conflicts of interest prohibited. 76-	money. 76-8-403.
	16-9.	Making a profit or misusing public
	Inducing others to violate the Ethics	money. 76-8-404
	Act. 67-16-10	
Penalties	Penalties	Penalties
For violations of 2304.5 & 2305:	For all violations, except 6 & 7:	2 <sup>nd</sup> degree felony if violation
2 <sup>nd</sup> degree felony if greater \$1000;	2 <sup>nd</sup> degree felony if greater \$1,000;	amount is greater than \$1000 for
3 <sup>rd</sup> degree felony (\$250 – \$1000);	3 <sup>rd</sup> degree felony (\$250 - \$1,000);	sections 103, 105, and 402 & 404 if
Class A misdemeanor (\$100 - \$250);	3 <sup>rd</sup> degree felony after two prior	the value of money used is greater
Class B misdemeanor (less \$100).	convictions of Class A or Class B	than \$5000;
63G-6a-2304.5 & 2305.	convictions;	3 <sup>rd</sup> degree felony if violation amount
	Class A misdemeanor (\$100 - \$250);	is less than \$1000 for sections 103,
	Class B misdemeanor (less \$100).	105, and 402 if the value of money
	67-16-12.	used is less than \$5000, and section
		403;
		Class A misdemeanor for violations
		of sections 104, & 202;
		Class B misdemeanor for violations
		of sections 201, & 203.
Additional Penalties	Additional Penalties	Additional Penalties
Violations also require:	Violations also require:	No additional penalties.

I. dismissal of employment and removal from office. 63G-6a-2306. ii. Contract obtained by violation is void and unenforceable. 63G-6a-2307.  Exceptions  Gratuities: i. Hospitality gifts of \$10 or less with an annual limit of \$50. ii. Contribution to public entity not given with intent to induce person to make a procurement decision. iii. The receipt of the contribution was not accepted in exchange for a favorable procurement decision. iv. The gift prohibition is restricted to "procurement participants." (Items ii, iii, & iv were added this year as additional exemptions.)	i. Dismissal of employment and removal from office. 67-16-12. ii. Rescind contract as void. 67-16-14.  Exceptions  Gratuities: i. Does not apply to an occasional nonpecuniary gift having a value not in excess of \$50. There is no annual limit. 67-16-5(3). ii. Donations to the agency that are required by rule, mutually agreed to, or are voluntarily made, or as a condition of a consent decree. 67-16-5.3(2) and 67-16-5.5(2). iii. The value of the ownership interest requiring disclosure is less than \$2000. 67-16-7(3).	Exceptions  No exceptions are noted; however, the potential for prosecution is limited practicably by the amount or value of the crime. Additionally, criminal prosecution requires proof of intent as well as the actual violation.
Applies to:	Applies to:	Applies to:
State government, see exemptions in 63G-6a-2308.	All government (state and broad local governments) employees and officers whether in procurement or not. Also applies to those who deal unlawful with government employees and officers.	All government (state and broad local governments) employees and officers whether in procurement or not. Also applies to those who deal unlawful with government employees and officers.
Enforcement	Enforcement	Enforcement
Dismissal from office is an administrative action required if conviction is obtained. AG is required to prosecute criminal action. Agency would most likely be the complaining witness.	Dismissal from office is an administrative action required if conviction is obtained. AG is required to prosecute criminal action. Agency would most likely be the complaining witness.	Prosecution is governmental requirement, most likely county attorney or maybe AG.